

BOARD OF TRUSTEES MEETING

UHSAA Office

January 25, 2018

9:00 a.m.

Those in attendance: Board Members: Marilyn Richards, Amber Shill, Allen Grunig, Dale Whitlock, Jeff Schena, Cory Anderson, Sam Jarman, David Brotherson, Jerre Holmes, Rob McDaniel, Dave McKee, Bryan Durst, Greg Miller and Laura Belnap. Staff Members: Rob Cuff, Jeff Cluff, Brenan Jackson, Jon Oglesby and Jan Whittaker. Excused: Stan Young. Minutes: Jeanne Widerburg.

1. **Welcome and Chairperson Business:** Chair Whitlock welcomed members to the meeting. He welcomed Laura Belnap who is the new representative from the State School Board. He excused Stan Young.

A. Reverence/Thought: Mr. Anderson offered a prayer.

B. Pledge of Allegiance/Patriotic Thought: Mr. Jarman shared his experience teaching a class last week at one of the high schools in his district. He asked the students what they will remember about their high school experience 30 years from now. What will be their “take-away?” Mr. Jarman said one of his “take-aways” happened when he was a principal during 9/11. He asked members where they were on 9/11? Some members shared where they were. Mr. Jarman said it was tragic, but some good things happened. He remembered the volunteer boats that came to help remove the people from the downtown area to a safe place. There is a measure of solidarity that comes through tragedy that we don’t forget. The next day after 9/11, the school had an assembly in the gymnasium. What he remembers is that you could have heard a pin drop. The students knew that something bad had happened and they felt the hurt their parents were expressing. There was no disrespect. The school’s JROTC presented the flag ceremony. How important it is to be an American. God Bless America! He then led the members in the pledge of allegiance.

C. Minutes of November 26 meeting (summary on UHSAA website):

MOTION: Mr. Anderson motioned to approve the minutes of November 26, 2018. Mr. McDaniel seconded the motion. Motion carried unanimously.

D. Updated Handbook on the UHSAA website: The most recent handbook is found on the website and the front cover indicates the date of the latest revision. The new items are gray-shaded.

MOTION: Mr Jarman motioned to approve the agenda with a possible closed meeting. Ms. Richards seconded the motion. Motion carried unanimously.

2. **USBE Report:** Ms. Belnap said she had played as a college athlete at Dixie and SUU. She also knows sign language and is a wife, mother and grandmother. She has been on the State Board for three years. She is interested in the security of children and she has appreciated the efforts of the UHSAA to help to create policies to ensure their safety. She lives in Bountiful and works with the Washington School District. She will report back to USBE. Statutorily, she has not been made aware of any legislative bill with regards to high school athletics. Ms. Belnap is a voting member and she doesn’t want to overstep the USBE. Ms. Graviet had a difficult time missing school, so Ms. Belnap had an interest in serving on the BOT.

3. **Legislative Audit:** Mr Whitlock welcomed Benn Buys from the state auditor's office. He met with some staff, board members and Dave Spatafore about a month ago. He reported they were auditing non-profits (30) that are related closely to the government. They visited with Association members to review operations. There will be a report out after the legislative session which is not specifically about the Association, but on a much broader scope. They also audited the Utah School Boards Association.

4. **Executive Committee Meeting Report:** Mr. McKee reported on the January 17 meeting.

- Distinguished Service Award Luncheon
- Fall championship report
- Calendar was discussed
- UIAAA report
- Summer moratorium
- Register My Coach and coaches' certification
- Student Leadership Conference – June 14
- Lacrosse update
- Battle of Fans competition, Spirit of Sports and Heart of the Arts
- Fall ejection report
- Official's recruiting
- Unified Sports
- Realignment format and procedures recommendation
- BOT election results at the USBA Convention
- Super Fan awards and Circle of Fame – Luncheon for BOT at Sleepy Ridge

5. **Fall Activities Report:**

A. Fall Results (pp. 81-82): Mr. Cuff provided a list of championship winners.

B. Fall Financial Report: Mr. Cuff stated UHSAA revenue is primarily from gate tickets sales (80%), 15-20% from corporate sponsors and less than 5% from schools' fees and dues. There are two main factors that affect ticket revenue - weather and team match ups. There are four revenue sports in the fall and three non-revenue sports. There are now six classifications in fall sports affecting revenue. 1A baseball is only one classification. There are added expenses with six classifications.

- Football – revenue up \$16,000 from last year – best in the last five years
- Volleyball – revenue up \$4,000 from last year – best in the last five years
- Girls' Soccer – revenue up \$10,000 from last year – best in the last five years
- 1A Baseball – fourth best in last five years

6. **Calendar:**

A. 2017-2018 (pp. 83-84 and UHSAA website): Mr. Oglesby reported 6A Forensics had moved from Weber State to Herriman HS. Everything is updated on the online calendar.

B. 2018-219 Tentative Calendar (pp. 85-89 and UHSAA website): The tentative calendar has been updated and posted online. Some sites are still TBA. If there are questions or concerns, please contact the directors.

7. **Realignment 2019-2021:** Mr. Cuff reported the Realignment Committee met three times. He thanked members that served on the committee. Page 90 is the Timeline – January begins the realignment year. Two-year alignment seems best with the changing enrollment and types of schools. Today’s meeting was the 1st consideration on the realignment format and procedures and a recommended ranges of member schools in each classification. The 2nd consideration would be in the March meeting. A public meeting will be held prior the BOT March meeting. In the past, the format and procedures public hearing has been part of the regular BOT meeting and the placement of schools is usually a public meeting the night prior to the BOT meeting. After the October 1 count, the placement of schools will take place in November. The goal is to complete the realignment process by December. Schools begin to schedule games after the first of the year.

Mr. Cuff discussed the changes/recommendation of the formats and procedures. The Executive Committee unanimously recommended the format and procedures as found on page 91-92.

Changes to Format:

- Item 1: Added to give the BOT the power to realign in the best interest of the Association.
- Item 5: Each region or division will qualify teams or individuals for post season as determined by the Executive Committee.
- Item 8: Added “per state office of education 2017 Child Nutrition survey” to determine 55% free and reduced lunch.

Changes to Procedures:

- 4A Range changed to 21-28 (everything and football)

Mr. McDaniel stated there has been some discussion that six classifications is too many and we should return to five classifications. Mr. Whitlock felt with the many schools being added, six classifications is a good thing to provide more opportunity than five. Mr. Cuff felt there needs to be more 5A and 6A teams. Mr. Whitlock felt the ranges need to be increased. Mr. Brotherson reminded them that increased range shifts affect down the row. 1A does not have a credible mass because not all schools offer all sports. Mr. Schena said it is not just a 1A issue. Mr. Brotherson felt new schools should have at least four sports. Mr. Cuff said that could be addressed by the Constitution By-Law Committee to create policy to tighten the requirements for membership. Mr. Schena feels the level of participation needs to be higher to protect the Association.

Mr. Anderson said another concern for small schools is if a school dominates it discourages schools to grow their programs. Maybe basketball needs a mercy rule. Mr. Cuff said the argument has been to leave it up to the ethics of the coach. If the coach is still pressing in the second half up 30 points that is certainly not what we want. It needs to be an enjoyable experience. If the shot clock is ever put in place, a mercy rule would need to be implemented. A shot clock will allow the better team more possessions. Mr. Jarman said some back up team members are better than the 1st string of the opposing team. Show some ethics and sportsmanship. Mr. Anderson said it is difficult for a senior who then sits on the bench because they are not playing a competitive team. Mr. Cuff said the Constitution By-Laws Committee could discuss a mercy rule for basketball.

Mr. Holmes reminded members that the biggest push against reducing the BOT was the concern for representation for the realignment process. Mr. Cuff said the staff would recommend a

formal invitation to all district superintendents to request a representative to attend in November when regions are created. The representative could participate until the end of the realignment process if that is desired. Mr. Whitlock felt the increased input last time helped the realignment process to go much smoother.

MOTION: Mr. Brotherson motioned to approve the 1st reading of the format and procedures for the 2019-2021 realignment. Format and procedures to be sent out to member schools. Mr. Grunig seconded the motion. Motion carried unanimously.

Mr. Cuff discussed scheduling the public meeting prior to the 2nd reading. The public meeting will be held prior to the regularly scheduled BOT meeting on March 22 at Sleepy Ridge. The luncheon for the Super Fans, Spirit of Sports, Heart of the Arts and Circle of Fame recipients will be held that day as well.

8. New Member School Applications:

- Farmington High School (pp. 82-83): Great facility and they will participate in all sports and activities. The Executive Committee recommended placement in 5A, Region 5, as a full member.

MOTION: Mr. Jarman motioned to approve full membership to Farmington High School with placement in 5A, Region 5. Mr. McDaniel seconded the motion. Motion carried unanimously.

- Lava Heights Academy (pp. 84-85): Requesting participation in music, speech and drama. The Executive Committee recommended placement in 1A, Region 20, as an associate member.

MOTION: Mr. Schena motioned to approve associate membership to Lava Heights Academy with placement in 1A, Region 20. Mr. Anderson seconded the motion. Motion carried unanimously.

- Paradigm High School: Requesting participation in music. The Executive Committee recommended placement in 2A, Region 17, as an associate member.

MOTION: Mr. Holmes motioned to approve associate membership for Paradigm High School with placement in 2A, Region 17. Mr. McKee seconded the motion. Motion carried unanimously.

- REAL Salt Lake Academy (pp. 88-89): Mr. Oglesby reported REAL Salt Lake Academy has a great facility. They would need to contract with SLCC for basketball facilities and they would not be able to host track. They would like to participate in soccer, boys' basketball, track, drill team and music. Mr. Schena voiced concern because the focus is soccer and they will be 2A with "almost" elite players. Ms. Hogan said REAL Salt Lake Academy is not just a soccer school, they are at STEM school and have limited activity participation. Mr. Durst expressed concern with some of the facilities and relying on contracts for facilities. Mr. Cuff reminded members that independent status is given to see how the school can function prior to establishing full membership. Mr. McDaniel felt the Association needed a policy in considering membership if the school is

specific to one activity. The Executive Committee recommended placement in 2A, Region 17, as an independent member.

MOTION: Mr. McDaniel motioned to approve membership with independent status for one year for REAL Salt Lake Academy with placement in 2A, Region 17. Mr. McKee seconded the motion. Motion carried unanimously

- Utah Military Academy (American Fork) (pp. 90-92): New site is under construction by Camp Williams. There are more boys than girls enrolled. Gym would hold 250 spectators. They would contract with Lehi or Bluffdale for baseball, softball and swimming facilities and they would not be able to host track. They would participate in everything except drill team, football, tennis and theatre. The Executive Committee recommended placement in 2A, Region 17, as an independent member. School name UMA-VP. The other Utah Military School will be known as UMA-Hillfield.

MOTION: Mr. Anderson motioned to approve membership to Utah Military Academy with placement in 2A, Region 17, as an independent member. Ms. Shill seconded the motion. Motion carried unanimously.

- WayPoint Academy (pp. 93-94): Waypoint is a boys' school located in Huntsville and they are requesting participation in cross country and speech/debate. The Executive Committee recommended placement in 1A, Region 22, as an associate member.

MOTION: Mr. Anderson motioned to approve membership to WayPoint Academy with placement in 1A, Region 22 as an associate member. Mr. McKee seconded the motion. Motion carried unanimously.

B. Applying for Athletics:

- American Heritage School (pp. 95-98): American Heritage, located in American Fork, is a current associate member of the UHSAA participating in activities only. They are expanding their campus and are requesting to participate in cross country, soccer, tennis, basketball and track. The Executive Committee recommended placement in 2A, Region 17. American Heritage requested to remain in 6A with music, but Mr. Cuff explained music is a festival format.

MOTION: Mr. Holmes motioned to approve full membership for American Heritage with placement in 2A, Region 17 for all activities. Mr. McDaniel seconded the motion. Motion carried unanimously.

- Freedom Preparatory Academy (p. 99): Freedom Preparatory Academy School, located in Provo, is a current associate member of the UHSAA participating in activities only. They would like to participate in volleyball, cross country, basketball and track. They have a gym with spectator seating for 550. The Executive Committee recommended placement in 2A, Region 17.

MOTION: Mr. McDaniel motioned to approve full membership for Freedom Preparatory Academy with placement in 2A, Region 17. Mr. Durst seconded the motion. Motion carried unanimously.

C. Layton Christian Academy Request (p. 93): Layton Christian has requested to move up a classification to 3A in all activities except for football. The Executive Committee discussed the issues and were concerned it would set a precedence of a one-year alignment. They appreciated the request to help avoid potential issues, but felt it would open the door for other requests. Mr. Holmes felt the school is trying to do the right thing for their school and the Association. They receive a great deal of criticism for their success and they are willing to move up and avoid future issues. Mr. McKee reported the Executive Committee discussed the proposal at length. They understood the situation, but felt they could not approve it because of precedence. Mr. Miller said he hears criticism in Realignment and Constitution By-Law meetings that the problem needs to be solved and LCA is offering a solution. It seems to not accept the proposal is contradictory to that criticism and is disappointing. Mr. Schena felt they will have the same issues in 3A as 2A. Mr. Holmes said their basketball team belonged in 4A, but we currently don't align sport by sport (exception is football).

MOTION: Mr. McDaniel motioned to accept the Executive Committee's recommendation and deny Layton Christian's request to move up to 3A in everything except football. The motion is to address procedural issues of realignment and not competitive issues. Mr. Schena seconded the motion. Those in favor: Mr. Schena, Mr. Anderson, Mr. Grunig, Mr. Brotherson, Mr. McKee, Mr. Jarman and Mr. McDaniel. Those against: Ms. Shill, Ms. Richards, Mr. Durst, Mr. Miller, and Mr. Holmes. Motion carried.

Mr. Whitlock felt procedures and policies needed to be created to address issues such as this in the future. Mr. Cuff said it would need to be included in the format and procedures of the realignment.

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9. Reports:

A. Ejection Report (pp. 94-96): Mr. Cluff discussed the ejection report found on pages 94-96. He made a correction that only two football coaches were ejected. It is important that schools continue to acknowledge, through email, they will follow the ejection procedure taking the sportsmanship class and sitting out contests.

B. Officials Campaign Update: The NFHS is currently sponsoring a campaign to recruit officials. The UHSAA started the basketball season short about 100 officials. Mr. Cluff and Mr. Oglesby were interviewed on two television stations. It was a successful event having added 50 new officials since. We need more officials for sub-varsity because of the early game time. Mr. Brotherson said he has purchased officials' uniforms for local officials and they are building the local pool of officials. Mr. Cluff said fewer coaches are officiating in their off season. Encourage schools to recruit officials.

C. Sportsmanship Committee Report: Ms. Whittaker reported the Student Leadership Conference will be held Thursday, June 14, at Jordan High School. The sportsmanship initiative is in its 8th year for the sportsmanship banners. Applications for Battle of the Fans is due on Friday.

D. Lacrosse update (p. 979): Mr. Jackson reported on the Lacrosse Committee meeting and recommendations for timeline and start up. The Executive Committee has requested a general cost for start up of the program. Mr. Jackson said the districts will need to determine how the helmets are certified and if they will use the athletes privately owned helmet. The required equipment for boys can be purchased for \$80-\$230. He pointed out the Utah Chapter of Lacrosse has grants and opportunities for schools. They want to donate current equipment to the high school programs. It has been suggested the season for boys' and girls' lacrosse is spring. Implementation would be spring of 2020.

Mr. Durst asked what the officials' costs would be. The Association has not made that determination yet. There is cross over with football officials. Lacrosse can be played on football fields. The NFHS has approved that girls can use the boys' markings. Mr. Jarman was trying to understand why the BOT did not support the Executive Committee recommendation to not sanction lacrosse. The EC voted 9-6 to not make the recommendation. Mr. Cuff pointed out that some of the members were concerned to support lacrosse because of funding. They knew that decision would be up to the district and school boards. The BOT determined to sanction lacrosse and not support the EC's recommendation. Mr. Jarman wanted to go on record as saying the BOT needs to be careful not accepting the recommendation of the Executive Committee. It is the schools that support and turn out in numbers for the Association. He would hope there is very good reason to vote against their recommendation. He feels districts that currently have artificial turf fields are not concerned, but for a district like Alpine School District, most of the fields are natural grass. He has suggested to his school board to not include lacrosse until there are more turf fields in the district. He felt this was an unfunded mandate and he will receive pressure from the community. He is concerned about using personal helmets and how to make certain helmets are certified. This presents a liability issue. Discussion on season. Mr. Jackson said the letter from the lacrosse committee was a starting point. The items were sent back to the regions for discussion. Mr. Jackson said that it would be like football helmets that need to be reconditioned every other year. In a two-year cycle, all helmets are reconditioned. If the athlete has had his helmet certified it would be good for two years. The district could purchase additional helmets. Mr. Jarman questions if with complete fidelity they could guarantee certification involving private equipment. He also had higher numbers for the cost of the equipment. Mr. Jackson said online he can find equipment for less on sportsstop.com.

Mr. McDaniel said he has had another school in his district come to his school and ask if they could pass out flyers to encourage students interested in lacrosse to attend the other school offering lacrosse. We need to make sure they know they will be under recruiting guidelines. Mr. Cuff asked Mr. Jackson to discuss the matter with the Lacrosse Committee.

E. Coaches Certification: Mr. Jackson reviewed the eight components of the coaches' certification. Some are required every year. The Fundamentals of Coaching is only required once in their lifetime. Background checks are done every five years. Mr. Grunig asked if the State School Board would consider having all the requirement every five years instead of yearly. Mr. Cuff said the State School Board requirement is the sexual prevention training, hazing and bullying, and adhering to the professional standards. There were five components in place prior to the State Board Rule. It was discussed that teachers are required yearly training. Mr. Cuff said the School Board is most concerned with the non-licensed, volunteer coaches and their training. Register My Coach is a means to track the training for coaches. Mr. Jarman would like to charge students for the cost of Register My Coach and indicate the coaches' certification's cost was created by the State School Board. The Association is not receiving any "kick-back" for the registration of coaches. Mr. Jackson stated he attended a football game where there were

20 coaches on the sideline, but the school had only five certified coaches on Register My Coach. Mr. Cuff said at some point the Association may need to issue credentials to certified coaches during post season. The responsibility for coaches' certification has always been with the schools and districts. Register My Coach was put in place because the Association is one body that could collect the information from all member schools. The State School Board could eventually ask to see the collected information for compliancy.

F. NFHS #My Reason Why Campaign: NFHS provided free posters to schools for the campaign. The NFHS is sharing UHSAA tweets and feed so we are receiving national attention.

G. Communications Committee Report: Mr. Oglesby said the Association has focused on internal communications and now they are looking externally to promote the Association's message. The officials' campaign was successful and received positive feedback. Every principal has received the UHSAA logo and link and the request to post it prominently on every school's athletic and school website. More is being done on social media and billboard signage at championship sites.

H. Unified Sports Update: Mr. Oglesby is encouraging schools to participate. The deadline for soccer was the following day so schedules and brackets can be created. Ashley at Special Olympics Utah or Mr. Oglesby can answer questions regarding the program.

I. Legislative Report: Mr. Spatafore reported that in the first few days of the legislature there is nothing that has UHSAA in anybody's sight. He stated that HB 175 is an oversight bill with the intent that an oversight committee of senators and representatives will have the ability to look at any district, city, or county and get in those organizations' pockets. He doesn't think it has any chance of passing.

SB28 is a concern to Mr. Spatafore. The bill has already passed the Senate and has gone to the House. Title 10 of this bill deals with cities. Title 51:2A deals with private entities (UHSAA is hopefully outside the scope), and Title 53 deals with school districts and Title 63 deals with all independent entities. Entities would register, follow guidelines and file reports and if everything is correct it would fine. If there is an oversight, then the State Auditor could withhold funds. He feels it is an overreach and over-administration. He suggested that Mr. Van Wagoner read the bill to see if he thinks it would involve the UHSAA. He encouraged districts to get involved in discussions regarding the bill.

Mr. Holmes asked what the reaction from legislators has been with pulling the law suit. Mr. Spatafore said he kept the legislators informed about the lawsuit because he did not want them blind-sighted. He felt they were pleased when the complaint was stayed. He thinks there is genuine respect for the efforts the Association has made.

Mr. Cuff said the plan was to get through another legislative session and then have another joint meeting with the Executive Committee. He suggested it might be easier for interested BOT members to attend one of the Executive Committee meetings. Mr. Cuff thanked Mr. Spatafore for his efforts.

J. Legal Report: Mr. Van Wagoner reported on the current law suit by students against three school districts and the UHSAA to implement girls' tackle football. This is not an ordinary case in which the Association has been involved. The case is complicated and complex. They are working with the Attorney General's Office. If members are interested, Mr. Van Wagoner would be willing to send the answers to the complaints. They are seeking that the Association

has violated Title IX. They anticipate making affirmative motions on behalf of the districts and the Association with regards to the question of the applicability of a remedy that requires girls' football. If the court would grant that it might take the steam out of their case. Mr. Van Wagoner and Mr. Parry are trying to keep the costs down.

Mr. Cuff reported the Association received a request to sanction boys' volleyball. They were encouraged to go through the established process as did lacrosse. Lacrosse has spent 8 years working to become sanctioned. Mr. Van Wagoner said they would need to show widespread viability of participation and availability of facilities.

10. For the Good of the Order:

A. BOT Election Results: Mr. Cuff congratulated election winners.

4A School Board Member – Allen Grunig, Cache County
3A School Board Member – Dale Whitlock, Juab

Private School elections will be held at the UHSAA Office in April or May. Schools will be notified. The 5A/6A principal representative's (Rob McDaniel) term is ending this year. A representative will be determined in March by the Executive Committee. It will need to be a 5A principal as the position rotates between classifications. 1A/2A superintendent's (Jerre Holmes) term ends this year. The superintendents will appoint that position.

The State School Board Member representative is Laura Belnap.

B. UHSAA Super Fans:

1A Rick Blackwell, Piute High School
2A Sterling Parker, Rockwell High School
3A Precision Rehab, San Juan High School
4A Sam Higginson, Spanish Fork High School
5A Mildred Horton, Murray High School
6A Curt Pettingill, Davis High School

C. Circle of Fame: The Award Committee met and made a recommendation to the Executive Committee who in turn recommends the following individuals for induction into the UHSAA Circle of Fame:

Ladd Holman, Delta Wrestling Coach
Stan Young, Duchesne Principal

MOTION: Mr. Brotherson motioned to accept the recommendation of the Executive Committee to honor Mr. Holman and Mr. Young as the UHSAA Circle of Fame inductees for 2018. Mr. McKee seconded the motion. Motion carried unanimously.

D. Spirit of Sports Award/Heart of the Arts Award (honor at March 22 BOT meeting):
(1) Spirit of Sports Award: Blake Freeland, Herriman High School
(2) Heart of the Arts Award: Kenzie Hutchings, Richfield High School

E. Articles:

(1) Music Educators (p. 100): Julie Christofferson

(2) Wishing for Real Success. . . (pp. 101-102): Jared Lloyd from Daily Herald

11. **Consent Agenda:** Financial Report.

MOTION: Ms. Richards motioned to approve the consent agenda. Ms. Shill seconded the motion. Motion carried.

MOTION: Mr. Brotherson motioned to adjourn. Meeting adjourned at 2:25.